



AGENDA STAFF REPORT

Control: 26001682

MEETING DATE: 08/25/2026

LEGAL ENTITY TAKING ACTION: Board of Supervisors and Orange County Flood Control District

BOARD OF SUPERVISORS DISTRICT(S): All Districts

SUBMITTING AGENCY/DEPARTMENT: OC Public Works

DEPARTMENT CONTACT PERSON(S): Fiona Man, 714-371-7355
Durand Long, 714-667-4959

SUBJECT: Approve Job Order Contracts for Flood Control and Bridge Maintenance Services

CEO CONCUR	COUNTY COUNSEL REVIEW	CLERK OF THE BOARD
Concur	Approve agreement to form	DISCUSSION
		3 Votes Board Majority

Budgeted: Yes	Current Year Cost: \$20,808,219	Annual Cost: FY2027-28 \$3,691,781
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Staffing Impact: No	Funding Source: See Financial Impact	Sole Source: No
Current Fiscal Year	Section	County Audit in Last 3
Revenue: N/A		years: No

Levine Act Review

Completed? Yes

Prior Board Action: 6/29/2010 #21

RECOMMENDED ACTION(S):

1. Adopt the April 2026 Gordian Construction Task Catalog and Job Order Contract Technical Specifications, prepared by The Gordian Group, Inc., which are on file with the Clerk of the Board.
2. Authorize the Director of OC Public Works or designee to execute a contract with Matcon General Engineering Inc. for Flood Control and Bridge Maintenance Services, effective for a one-year term upon execution of all necessary signatures in an amount not to exceed \$3,500,000.
3. Authorize the Director of OC Public Works or designee to execute a contract with Power Engineering Construction Company for Flood Control and Bridge Maintenance Services, effective for a one-year term upon execution of all necessary signatures in an amount not to exceed \$3,500,000.
4. Authorize the Director of OC Public Works or designee to execute a contract with PUB Construction, Inc. for Flood Control and Bridge Maintenance Services, effective for a one-year term upon execution of all necessary signatures in an amount not to exceed \$3,500,000.

5. Authorize the Director of OC Public Works or designee to execute a contract with SJD&B, Inc. for Flood Control and Bridge Maintenance Services, effective for a one-year term upon execution of all necessary signatures in an amount not to exceed \$3,500,000.
6. Authorize the Director of OC Public Works or designee to execute a contract with Exbon Development, Inc. for Flood Control and Bridge Maintenance Services, effective for a one-year term upon execution of all necessary signatures in an amount not to exceed \$3,500,000.
7. Authorize the Director of OC Public Works or designee to execute a contract with KEC Engineering for Flood Control and Bridge Maintenance Services, effective for a one-year term upon execution of all necessary signatures in an amount not to exceed \$3,500,000.
8. Authorize the Director of OC Public Works or designee to execute a contract with Bitech Construction Company Inc. for Flood Control and Bridge Maintenance Services, effective for a one-year term upon execution of all necessary signatures in an amount not to exceed \$3,500,000.
9. Authorize the Director of OC Public Works or designee to execute amendments, upon County Counsel approval to form, to the Job Order Contracts that do not increase financial obligation of the County of Orange.

SUMMARY:

Approval of the Job Order Contracts for Flood Control and Bridge Maintenance Services will expedite the completion of County of Orange and Orange County Flood Control District repair, rehabilitation and maintenance projects and improve public safety.

BACKGROUND INFORMATION:

On June 29, 2010, the Board of Supervisors (Board) approved the establishment of a Job Order Contract (JOC) program to expedite the repair, maintenance and rehabilitation of existing County of Orange (County) and Orange County Flood Control District (District) facilities and structures. The JOC program includes a competitive public works bidding process, where contractors submit bids based on a price adjustment factor. This factor is then multiplied by pre-determined unit prices for materials, equipment and labor, which are established by the County's consultant, The Gordian Group, Inc.

Once a JOC is awarded, work is authorized through individual work orders as needed. The contractor, under JOC, provides management, labor, materials and equipment, along with plans and details for the tasks to be completed. Work assignments are based on the contractors' availability and expertise.

The purpose of the JOC program is to expedite services, as defined by the California Public Contract Code Section 20128.5, specifically for maintenance and repair work related to health, safety and mandated projects. These efforts include major and minor repairs and replacements requested by County departments. OC Public Works uses JOCs to provide these services to various agencies on an as-needed basis.

The JOC program functions as an extension of the available workforce, facilitating the maintenance and repair of County assets without the long-term obligation of employing individual companies or personnel. JOC contractors operate on an as-needed basis and are not guaranteed a consistent flow of work; therefore, their availability may fluctuate according to their existing commitments. To facilitate a prompt and effective response to the needs of the County, it is advisable to retain several contractors. This approach will ensure readiness and flexibility in addressing various requirements as they arise.

Flood Control and Bridge Maintenance Services (Services) are used to maintain County and District facilities including but not limited to embankments, structural work, storm drains, pump stations, recreational trails, roadways, traffic signals and park facilities. The current JOCs for Services were approved by the Board on May 6, 2025, and expired on May 5, 2026.

On April 22, 2026, the Director of OC Public Works approved the bid documents for the JOC program for Services and authorized the advertisement for bids. The solicitation was conducted as a competitive low-bid procurement. The bid documents were advertised in various industry publications and on the County's online bid system. Contractors were required to submit a pre-qualification questionnaire to be eligible to propose for these Services. Eight bids were received and deemed responsive. The Bid Summary is included as Attachment I.

The Orange County Preference Policy is not applicable to this JOC award.

OC Public Works recommends that the Board approve the JOCs for Services, in an amount not to exceed \$3.5 million each, effective upon execution of all necessary signatures for a term of one year. The cumulative maximum for the seven contracts will not exceed a total of \$24.5 million over the one-year term.

Contractors	Contracts
Matcon General Engineering Inc.	MA-080-26011028
Power Engineering Construction Company	MA-080-26011556
PUB Construction, Inc.	MA-080-26011557
SJD&B, Inc.	MA-080-26011558
Exbon Development, Inc.	MA-080-26011559
KEC Engineering	MA-080-26011560
Bitech Construction Company Inc.	MA-080-26011561

The requested \$3.5 million exceeds the \$3 million plus annual Consumer Price Index (CPI) adjustment on JOCs established by the 2026 Contract Policy Manual. The requested amount is supported by the List of Potential Projects included in Attachment K, which is determined by the OC Public Works Capital Improvement Program (CIP) alongside maintenance projects and emergency requirements. The largest anticipated project, Atwood Channel (E04) – Channel Rehabilitation Miller Basin to 1075' Downstream Tustin Ave, is estimated at \$3.45 million and therefore necessitates a contract capacity above the \$3 million threshold. Additionally, the estimated value of projects identified in Attachment K is approximately \$21.02 million, with the remaining \$3.48 million reserved for emergency projects and contingency expenses.

The Contractors' respective license numbers were verified as current and active through the Contractors State Licensing Board database on July 29, 2026. Copies of the verifications are on file. An analysis was completed to verify the JOCs provide the County with persons specially trained, experienced, expert and competent to perform the special services in accordance with the law.

OC Public Works has conducted due diligence on the Contractors. Reference checks were satisfactory and completed with the following entities regarding similar services:

Contractor	Reference	Reference	Reference
Matcon General Engineering Inc.	City of Irvine	Kya Services LLC	Wright Construction Engineering Corp.
Power Engineering Construction Company	City of Berkeley	City of San Francisco	Sonoma Water
PUB Construction, Inc.	San Bernardino County	City of Ontario	City of Duarte
SJD&B, Inc.	City of Fontana	California State Parks	City of Irvine
Exbon Development, Inc.	United States Space Force	California State University, Northridge	California State University, Fullerton
KEC Engineering	City of Tustin	San Bernardino County	Riverside County
Bitech Construction Company Inc.	City of Long Beach	Charles R. Drew University of Medicine and Science	Los Angeles Unified School District

These JOCs, due to the nature of the Services, could require the addition of subcontractors. In order to add subcontractors to the Contracts, the Contractors must seek express consent from OC Public Works. Should the addition of a subcontractor affect the scope of work and/or contract amounts, OC Public Works will bring the item back to the Board for approval. See Attachment H for Contract Summary Forms.

Compliance with CEQA: This action is not a project within the meaning of the CEQA Guidelines Section 15378 and is therefore not subject to CEQA, since it does not have the potential for resulting in either a direct physical change in the environment, or a reasonably foreseeable indirect physical change in the environment. The approval of this agenda item does not commit the County to a definite course of action in regard to a project since it is an approval of JOC program for Flood Control and Bridge Maintenance Services. This proposed activity is therefore not subject to CEQA. Any individual, specific work authorized pursuant to this contract will be reviewed for compliance with CEQA.

FINANCIAL IMPACT:

The funding source for each project will vary depending on the nature of the project. Appropriations for the usage of these contracts are included in FY 2026-27 Budget and will be included in the budgeting process for future years. Funding these services may include Fund 174, OC Road CIP; Fund 400, OC Flood; and Fund 406, OC Parks CIP.

The proposed Contracts are contingent upon funding availability. In the event funding is reduced or terminated, the County may renegotiate the level of services or terminate the Contracts without penalty.

STAFFING IMPACT:

N/A

REVIEWING AGENCIES/DEPARTMENTS:

OC Community Resources/OC Parks

ATTACHMENTS:

Attachment A - Contract MA-080-26011028 with Matcon General Engineering Inc.

Attachment B - Contract MA-080-26011556 with Power Engineering Construction Company

Attachment C - Contract MA-080-26011557 with PUB Construction, Inc.

Attachment D - Contract MA-080-26011558 with SJD&B, Inc.

Attachment E - Contract MA-080-26011559 with Exbon Development, Inc.

Attachment F - Contract MA-080-26011560 with KEC Engineering

Attachment G - Contract MA-080-26011561 with Bitech Construction Company Inc.

Attachment H - Contract Summary Forms

Attachment I - Bid Summary

Attachment J - Public Contract Code Section 20128.5

Attachment K - List of Potential Projects