



AGENDA STAFF REPORT

Control: 26001554

MEETING DATE: 08/11/2026
LEGAL ENTITY TAKING ACTION: Board of Supervisors
BOARD OF SUPERVISORS DISTRICT(S): All Districts
SUBMITTING AGENCY/DEPARTMENT: Sheriff-Coroner
DEPARTMENT CONTACT PERSON(S): Cory Martino, 714-647-1817
Stephanie Callian, 714-834-6380

SUBJECT: Approve IDEMIA Identity & Security USA LLC Contract

CEO CONCUR

Concur

COUNTY COUNSEL REVIEW

Approve agreement to form

CLERK OF THE BOARD

DISCUSSION

3 Votes Board Majority

Budgeted: Yes

Current Year Cost: See Financial
Impact Section

Annual Cost: See Financial
Impact Section

Staffing Impact: No

Current Fiscal Year

Funding Source: State (Cal-ID): 100%

Sole Source: No

Revenue: N/A

Levine Act Review

Completed? Yes

Prior Board Action: N/A

**County Audit in Last 3
years:** No

RECOMMENDED ACTION(S):

Authorize the County Procurement Officer or Deputized designee to execute the five-year contract with IDEMIA Identity & Security USA LLC, for Automated Biometric Identification System, equipment, accessories, supplies, software and maintenance, effective upon Board of Supervisors approval, in an amount not to exceed \$10,250,001, renewable for five additional one-year terms.

SUMMARY:

The Sheriff-Coroner requests approval of a contract with IDEMIA Identity & Security USA LLC for the purchase of a new Automated Biometric Identification System to replace the current Automated Biometric Identification System, used for Livescan/Biometric Capture Stations, equipment, accessories, supplies, software, and maintenance.

BACKGROUND INFORMATION:

The Cal-ID Bureau of the Orange County Crime Laboratory (OCCL) has been operating an Automated Biometric Identification System (ABI System) for 10 years, providing services to its own members, local police departments within the county, the California Highway Patrol, and others. The services offered include:

- Identification of subjects with prior criminal histories through searches of fingerprints and palmprints through the ABI System.
 - As part of the booking process for criminals.
 - As part of the registration process for sex and arson registrants.
 - As part of law enforcement contacts with persons in the field (Mobile ID).
 - As part of the background investigation of people applying for positions of trust with the County.
 - In response to ad hoc requests from investigators.
- Assignment of local file number (the Orange County Number or OCN) for new arrestees. These OCNs are used in numerous county business processes.
- Identification of criminals by searching latent fingerprints from crime scenes through the ABI System and analyzing the candidates
- Identification of deceased subjects for the Coroner Division of the Orange County Sheriff's Department.
- Connectivity to the California Department of Justice (CalDOJ) AFIS and through it access to the Federal Bureau of Investigation's (FBI) Next Generation (NGI) System.
- Support to the Secure Communities program – where arrest records are forwarded through the FBI to the Department of Homeland Security (DHS).

The current system is serving the County well, but increased flexibility and new functionality are desired that the current system cannot support. In 2023, the Orange County Remote Access Network (RAN) Board voted to replace the aging system and OCCL began the process to competitively procure and replace the current ABI System with a more advanced multi-modal automated biometric identification system that can build upon the robust functionality and performance of the current system, as well as support the latest biometric interoperability standards and more easily grow and adapt over time.

The RAN Board is the legal governing body for the AFIS in Orange County. Penal Code Section 11112.4 provides for the establishment of a RAN Board in each County, made up of the Sheriff, the District Attorney, a member of the Board of Supervisors, two city police chiefs, a city mayor, and an at-large member. The RAN Board facilitates, throughout the County, the placement, purchase, acceptance, delivery, maintenance and use of equipment for the Cal-ID statewide automated fingerprint identification system. The RAN Board receives funding for Cal-ID equipment and maintenance from the State, which is deposited in a special fund in the County Treasury.

On June 27, 2025, Sheriff staff issued a Request for Proposal (RFP). On July 23, 2025, and July 29, 2025, Sheriff staff held pre-proposal meetings. The intention of the pre-proposal meeting was for the prospective respondents to acquaint themselves with the project site and conditions under which the work will be conducted. On September 19, 2025, Sheriff received four RFP bid responses. The bid responses were submitted by Aware Inc. (Aware, Inc. did not advance to Phase 2 as they were not amongst the highest-

scoring respondents), IDEMIA Identity & Security USA LLC (IDEMIA), NEC (NEC) Corporation of America, and Thales (Thales) DIS USA, Inc. On May 7, 2026, Sheriff issued a Best and Final Offer (BAFO) to IDEMIA. On May 22, 2026, IDEMIA submitted a BAFO which represented savings of \$3,989,735. An evaluation panel evaluated all proposals and negotiations concluded June 8, 2026, with IDEMIA. No timely protests were received. See Attachment C for Evaluation Tabulation and Final Individual Score Sheet.

<u>Criteria Description – Phase 2</u>	<u>Max Points</u>
Oral Presentation - Organization of project team and schedule	5 Points (2%)
Oral Presentation - Depth of understanding of Cal-ID's needs and intended use of the technology	10 Points (4%)
Oral Presentation - Discussion of specific workflows	5 Points (2%)
Oral Presentation - Overview of Design	10 Points (4%)
Oral Presentation - Approach to Transition	10 Points (4%)
Oral Presentation - Discussion of challenges of moving to Latent Case Management System	5 Points (2%)
Oral Presentation - Approach to Training	5 Points (2%)
Oral Presentation - Approach to Training – Approach to conversation of paper cards, electronic transactions, and latents	10 Points (4%)
Demonstration – Tenprint	60 (24%)
Demonstration – Latent	85 (34%)
Demonstration - Report Generation	45 (18%)
Total:	250

<u>Criteria Description – Phase 1</u>	<u>Max Points</u>
Technical and Management	700 (93.3%)
Total Cost	50 (6.7%)
Total:	750

<u>Proponent Name</u>	<u>Total Max Score – Phase 1</u>	<u>Total Max Score – Phase 2</u>
IDEMIA	687.95	238.4
Thales	627.71	185
NEC	589.2	171.9

<u>Proponent Name</u>	<u>Total Average Rank</u>
IDEMIA	1
Thales	2.2
NEC	2.8
Aware, Inc. (excluded)	4

Sheriff now requests Board of Supervisors (Board) approval of the contract with IDEMIA for an automated biometric identification system and sustainment in the amount of \$10,250,000, for an initial five-year term effective upon Board approval, renewable for five additional one-year terms. The decision to request a ten-year term was to align with the life cycle of the ABI System. This RFP solicitation was issued and conducted prior to the adoption of the 2026 Contract Policy Manual, therefore, a ranked slate of vendors for authorization to begin negotiations is not being provided. Negotiations were conducted with the highest ranked proposer.

Sheriff has verified that there are no concerns that must be addressed with respect to contractor's ownership/name, litigation status or conflicts with County interests. This contract does not currently include subcontractors or pass through to other providers. The Orange County Preference Policy is not applicable to this contract award. See Attachment B for the Contract Summary Form.

The contract contains non-standard County indemnification provision as well as a limitation of liability. The risk of accepting the non-standard provisions has been deemed acceptable by CEO/Risk Management. See Attachment D – Risk Assessment and Modification of Insurance Terms form.

FINANCIAL IMPACT:

Appropriations for this Contract are included in Fund 14E, Cal-ID System Costs FY 2026-27 Budget and in the budgeting process for future years. Funding for Fund 14E comes from revenue collected by the California Department of Motor Vehicles and can only be used for Cal-ID purposes. The contract is contingent upon funding availability. In the event funding is reduced or terminated, the County may renegotiate the level of services and/or terminate the contract as necessary.

FY	Amount
2026-27	\$1,814,110
2027-28	\$2,050,000
2028-29	\$2,050,000
2029-30	\$2,050,000
2030-31	\$2,050,000
2031-32	\$235,891

STAFFING IMPACT:

N/A

REVIEWING AGENCIES/DEPARTMENTS:

N/A

ATTACHMENTS:

Attachment A - Contract MA-060-26011342

Attachment B - Contract Summary Form

Attachment C - Evaluation Tabulation

Attachment D - Risk Assessment or Modification of Insurance Terms Form